

PUBLIC PARTICIPATION PLAN

Applicant:

Onondaga County
Department of Water Environment Protection

Facility:

Metropolitan Syracuse WWTP
650 Hiawatha Blvd W.
Syracuse, New York 13204

New York State Department of Environmental Conservation

(NYSDEC) Application Number:

7-3115-00113/00001
SPDES # NY0027081

As Required by:

NYSDEC Commissioner's Policy Guidance CP-29

Submitted to:

NYSDEC – Region 7
5786 Widewaters Parkway
Syracuse, New York 13214-1867

Date:

August 28, 2026

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List of Acronyms

Acronym	Definition
CP-29	Commissioner Policy 29, Environmental Justice and Permitting
NOCA	Notice of Complete Application
NYSDEC	New York State Department of Environmental Conservation
PEJA	Potential Environmental Justice Area
PPP	Public Participation Plan
CSO	Combined Sewer Overflow
SPDES	State Pollutant Discharge Elimination System
WWTP	Wastewater Treatment Plant

I. INTRODUCTION AND OBJECTIVE

This Public Participation Plan (PPP) has been prepared by Onondaga County's Department of Water Environment Protection (hereinafter referred to as "applicant") to fulfill and comply with the requirements of NYSDEC **Commissioner Policy 29, Environmental Justice and Permitting (CP-29)** for their proposed Metropolitan Syracuse Wastewater Treatment Plant (WWTP), that requires a Municipal SPDES – Surface Discharge permit modification application and which has been determined by NYSDEC to potentially impact one or more potential environmental justice area (PEJA).

This PPP has been developed in accordance with the procedures established in CP-29 Section V.D and it aims to help ensure meaningful and effective public participation throughout the NYSDEC environmental permit review process. Public participation in the NYSDEC environmental permit review process means a program of activities that provides opportunities for stakeholders to be informed about and involved during the review of a proposed action.

The objective of this PPP is to outline and describe the program of activities that the applicant will implement to actively seek and enhance public participation during the application review process.

II. PROJECT DESCRIPTION AND PROPOSED ACTION

Project Overview

The applicant proposes to relocate two Onondaga County-owned CSO outfalls and their associated trunk sewers due to conflicts with proposed NYSDOT Interstate 81 Viaduct Project; specifically highway infrastructure improvements. To implement the proposed project, the applicant has submitted an application to the NYSDEC for a modification to their existing Municipal SPDES – Surface Discharge permit to reflect the upcoming relocation of these outfalls.

Nature of Proposed Project/Action and Purpose

Included in the I-81 Viaduct Project is the relocation of two Onondaga County-owned CSO outfalls and their associated trunk sewers due to conflicts with the proposed highway infrastructure. CSO outfalls 020, 021, and their associated trunk sewers are currently located beneath I-690 and are not readily accessible for County maintenance without significant and multi-agency coordinated traffic control planning.

The two trunk sewers will be relocated northward outside of the I-690 highway footprint and then combined into one larger diameter pipe with a single new CSO outfall to Onondaga Creek. By combining the two sewers into one pipe with a single CSO outfall, conflicts with the planned highway infrastructure are resolved and significant environmental and maintenance benefits will be realized.

The purpose of this project is to eliminate conflicts with the proposed highway infrastructure, improve County access for maintenance of sewer infrastructure and mitigate over 20 million gallons of CSO discharge to Onondaga Creek in the average rainfall year.

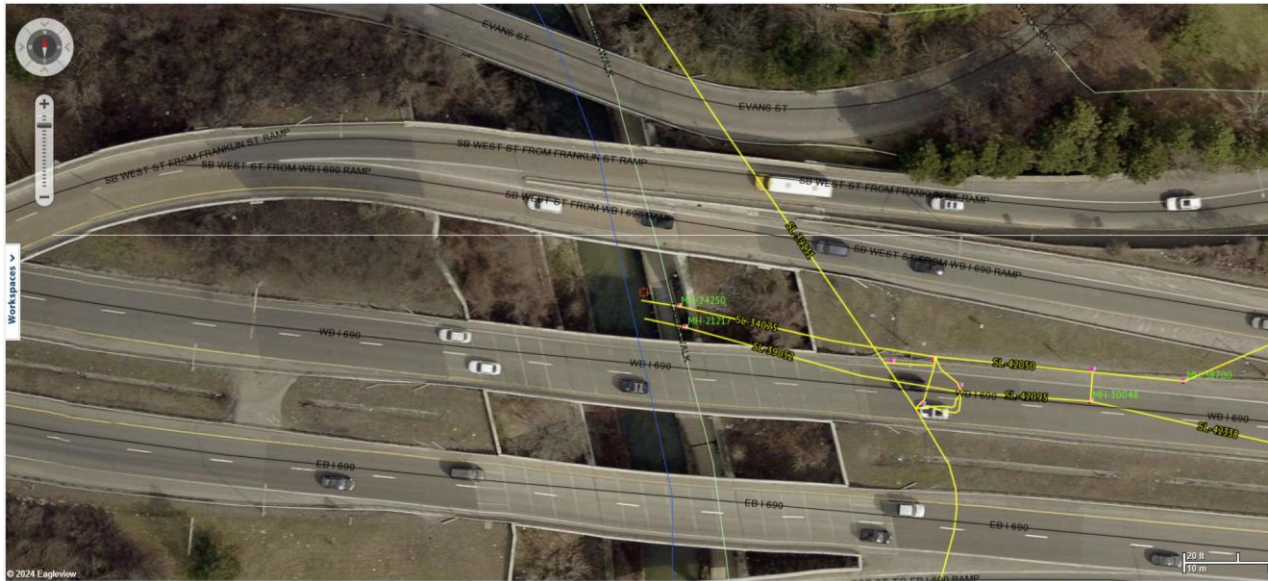


Figure 1. Existing CSO Outfalls 020 and 021 on Onondaga Creek

Potential Impacts

Over 20 million gallons of CSO discharge to Onondaga Creek in the average rainfall year will be mitigated via in-line storage in large diameter pipes. This will result in a significant reduction in bacteria discharge to Onondaga Creek compared to pre-construction conditions during heavy rain events. The cost of this work is covered by NYSDOT under the I-81 Viaduct Project budget.

In response to the Applicant applying for a modification to their Municipal SPDES – Surface Discharge permit, the NYSDEC conducted a full technical review of the existing permit. NYSDEC has indicated that additional significant changes will be included in the draft permit based on their technical review that are in addition to Permittee's permit modification request. All permit changes will be detailed in the draft permit and fact sheet that will be issued by NYSDEC during the public comment review period. The most significant changes include:

- New limits for total dissolved solids (TDS) and nitrite (NO₂). A compliance schedule has been established to meet these more stringent requirements.
- A treatability study will need to be conducted and submitted to NYSDEC for nitrite.
- Applicant will be required to develop and implement a TDS minimization plan.
- New action levels for PFOA and PFOS and monitoring requirements for an additional 38 PFAS.
- Applicant will be required to develop and implement a toxicity track down study to meet more stringent effluent limitations/action levels.
- More stringent limitations and monitoring requirements have been established for bypass effluents.

III. STAKEHOLDER IDENTIFICATION & CONTACT LIST

A contact list consisting of the names, addresses, phone numbers, or email addresses of stakeholders to the proposed action is provided in Appendix A. The contact list includes individuals and organizations with a direct stake in the proposed action and people and individuals and organizations that have expressed interest in the proposed project or similar projects affecting the same neighborhood or community.

To develop a draft contact list, the applicant reached out to NYS Department of Transportation who has been engaged with residents/neighborhood groups who are near or adjacent to the proposed project and that will be or potentially will be affected by the operation to help identify stakeholders and develop an initial contact list.

The current contact list has been developed in consultation with NYSDEC by identifying stakeholders from the following categories: local government and elected officials; business owners, residents, and occupants; local civic, community, environmental and religious organizations; local news media; administrator/operator of any school or day care that live, work and/or represent a neighborhood or community within a 0.5-mile radius of the project area and Metropolitan Syracuse WWTP Outfall.

The applicant will utilize this contact list to communicate and disseminate information about the proposed project/action and permit application review process to the affected community and stakeholders. At minimum, this includes distribution of the written information and outreach materials described in Section V to inform the community about upcoming public meetings and opportunities for public participation.

The contact list will be reviewed periodically and updated as appropriate throughout the permit application review process. The applicant will update the contact list with any new stakeholders identified during the public meeting or execution of other PPP components. In addition, individuals and organizations will be added to the contact list upon request. Such requests should be submitted to the project liaison identified in Section IV. Other additions to the contact list may be made at the discretion of the applicant or, at the request of the NYSDEC project manager, in consultation with other NYSDEC staff, as appropriate.

IV. PROJECT LIAISON

A representative from the project team will be available during business hours at:

- Christina M. Fadden: Director of Community Relations
- Phone Number: 315-435-2260 ext. 338
- Email: ChristinaFadden@onondaga.gov
- Address: 650 Hiawatha Blvd W, Syracuse, NY 13204

Impacted residents and interested stakeholders can contact the project liaison listed above to provide input to the project team, discuss any issues or concerns and/or to ask questions or request information. The project liaison shall respond in a timely manner and in the manner appropriate to question or information request received. The project liaison will be responsible for tracking and documenting public input, inquires, questions, and information requests received, along with responses provided.

V. PUBLIC OUTREACH ACTIVITIES

Fact Sheet Preparation and Distribution

Factual information on the proposed project/action, including an overview, purpose statement, and potential impacts, is outlined in the reader-friendly fact sheet shown in Appendix C. In addition, the fact sheet outlines how interested stakeholders can: participate in the permit application review process; access the online document repository to review relevant application materials; and contact the project team to obtain additional information. The fact sheet has been prepared in English and will be translated into additional languages as requested by a certified translator.

Once the PPP has been approved by NYSDEC the fact sheet will be posted and available in the online document repository described in Section VI of this document.

The fact sheet(s) will also be distributed to all stakeholders identified in the DEC approved contact list.

Distribution of Notice of Complete Application

Once NYSDEC determines the application(s) for the proposed action/project is complete and provides the Notice of Complete Application (NOCA) to the applicant, the applicant will distribute the NOCA and draft permit, if applicable, to any identified interested parties, to provide notification regarding the start of the NYSDEC public comment period and to announce the deadline for submission of written comments to NYSDEC. The NOCA will be posted to the online document repository no later than the date that the NOCA is published by the applicant in the print edition of a paid local newspaper that is circulated at least weekly and available in the municipality in which the project is located.

VI. DOCUMENT REPOSITORY

An online document repository has been established for the community and interested stakeholders to access and review information about the project. The online repository

available at <https://onondaga.gov/wep/public-review-documents/> will provide information and documents relating to the project and permit application.

The repository will be updated throughout the application process with project-related information and written materials (i.e., application forms and supporting materials, draft permit, fact sheet, statement of basis (where applicable), the Notice of Complete Application provided by the NYSDEC, etc.).

VII. SUBMISSIONS

Final Summary Report and Written Certification

Upon completion of the enhanced public participation plan, the applicant will submit written certification to NYSDEC to certify that it has fully executed and complied with the approved PPP. The certification shall be signed by the applicant, or the applicant's agent, and submitted to NYSDEC prior to a final decision on the application.

As part of the certification, the applicant shall submit a final summary report documenting the implementation of this PPP. The report will summarize the activities that occurred in accordance with the PPP and will identify any substantive concerns raised by stakeholders during the public meeting, or, at any time throughout the permitting process and detail the applicant's response(s) to any such concerns or questions. The applicant will include, or append, any documentation that supports the final summary report. In addition, the report will identify any changes or modifications to the proposed project that were made or considered by the applicant to address or reduce concerns surrounding the permit application.

The final summary report and written certification will become part of the application record and will be posted to the online document repository so that it is readily available to the public.

APPENDIX A

Contact List

Category	Organization/Individual	Potential Interest/Concern	Contact Information		
			Name	email	Address
Franklin Square Specific	Sutton Real Estate Company President	Neighborhood adjacent to construction	Louis Fournier	lfournier@suttoncos.com	525 Plum Street, Suite 100 Syracuse, New York 13204
Franklin Square Specific	Bonadio Group	Neighborhood adjacent to construction	John Marshall	jmarshall@bonadio.com	432 North Franklin St., #60 Syracuse, NY 13204
Franklin Square Specific	Central Rock Gym	Neighborhood adjacent to construction	Chandra Morgan	chandra@centralrockgym.com	600 N Franklin St. Syracuse, NY 13204
Franklin Square Specific	Rapid Response	Neighborhood adjacent to construction	David Pida	Unknown	400 W Division St Syracuse, NY 13204
Franklin Square Specific	JWP	Neighborhood adjacent to construction	Josh Podkaminer	jwp@jwpcommercial.com	126 North Salina Street Syracuse, NY 13202
Franklin Square Specific	MCK Building Associates	Neighborhood adjacent to construction	Tim Stitt	(315) 475-7499	221 W. Division St. Syracuse, NY 13204
City Neighborhood Organizations	Near Westside Initiative	Community organization located adjacent to project area	Keith Tyson	nearwestsideoperations@homehq.org	115 Otisco Street Syracuse, NY 13204
City Neighborhood Organizations	Southwest Community Connections	Community non-profit focusing on human services	Valerie Hill	vhill@smnfwcc.org	401 South Avenue Syracuse, New York 13204
Local Government / Public Agencies	48th Senate District NY State Senator	Elected official in project service area	Rachel May	may@nysenate.gov	333 E. Washington Street Suite 805 Syracuse, NY 13202
Local Government / Public Agencies	129th Assembly Distric NY Assemblyman	Elected official in project service area	William Magnarelli	magnarw@nyassembly.gov	Room 840 333 East Washington St Syracuse, NY 13202
Local Government / Public Agencies	City of Syracuse - Mayor	Elected official in project service area	Sharon F. Owens	mayor@syr.gov	233 East Washington Street Syracuse NY 13202
Local Government / Public Agencies	Salina Town Supervisor	Elected official in project service area	Raul Huerta	supervisor@salina.ny.us	201 School Road Liverpool, NY 13088
Local Government / Public Agencies	Town of Geddes Supervisor	Elected official in project service area	Susan LaFex	slafex@townofgeddes.com	1000 Woods Road Solvay NY 13209
Local Government / Public Agencies	Village of Solvay Mayor	Elected official in project service area	Derek Baichi	dbaichi@villageofsolvay.com	1100 Woods Rd Solvay, NY 13209
Local Government / Public Agencies	Onondaga County Legislature District 8	Elected official in project area	Chad M Ryan	ChadRyan@ongondaga.gov	324 Coleridge Avenue Syracuse, NY 13204
Local Government / Public Agencies	Syracuse-Onondaga County Planning Agency (SOCPA)	Local development agency	Troy W Waffner	countyplanning@ongov.net	335 Montgomery St. 1st Flr Syracuse NY 13202
Local Government / Public Agencies	Syracuse Industrial Development Agency (SIDA)	Local development agency	Eric Ennis	sida@syr.gov	300 South State Street Suite 700 Syracuse, New York 13202
Local Government / Public Agencies	Onondaga County Industrial Development Agency (OCIDA)	Local development agency	Billy Barlow Jr	economicdevelopment@ongov.net	335 Montgomery Street, Floor 2M Syracuse, NY 13202
Environmental / Watershed / Recreation Organizations	Onondaga Lake Conservation Corps	Environmental group - interest in overall Metro permit modifications		montezuma@audubon.org	

APPENDIX A

Contact List

Category	Organization/Individual	Potential Interest/Concern	Contact Information		
			Name	email	Address
Environmental / Watershed / Recreation Organizations	Upstate Freshwater Institute	Environmental group - interest in overall Metro permit modifications	Andrew Brainard, Ph.D	asbrainard@upstatefreshwater.org	224 Midler Park Drive Syracuse, NY 13206
Recreation / Lake Use Organizations	Onondaga Yacht Club	Recreation group located on Metro's receiving water	Colin Leech	OYCCNY@GMAIL.COM, cleech@twcny.rr.com	P.O. Box 186 Liverpool, NY 13088
Permitted Industrial User in Service Area	Anoplate Corporation	Changes to Metro Permit could impact Industrial User Permits	Milt Stevenson IV	miltjr@anoplate.com	459-475 Pulaski Street Syracuse 13204
Permitted Industrial User in Service Area	BCI Empire Division	Changes to Metro Permit could impact Industrial User Permits	Kenny Busch	(315) 437-1181	1203 Kinne Street East Syracuse 13057
Permitted Industrial User in Service Area	Bitzer Scroll, Inc.	Changes to Metro Permit could impact Industrial User Permits	Gerry Craig	gcraig@bitzerscroll.com	6055 Court Street Road Syracuse 13206
Permitted Industrial User in Service Area	Carr Street Station, L.P.	Changes to Metro Permit could impact Industrial User Permits	Kenny Cloinger	kenny.cloinger@brookfieldrenewable.com	64 Carr Street East Syracuse 13057
Permitted Industrial User in Service Area	Century Linen and Uniform, Inc	Changes to Metro Permit could impact Industrial User Permits	Ray Karleski	rkarleski@centurylinen.com	320 West Taylor Street Syracuse 13202
Permitted Industrial User in Service Area	Chemtrade Solutions LLC	Changes to Metro Permit could impact Industrial User Permits	Duane Gordon	dgordon@chemtradelogistics.com	1421 Willis Avenue Solvay 13204
Permitted Industrial User in Service Area	Cooper Crouse-Hinds, LLC	Changes to Metro Permit could impact Industrial User Permits	Chris Mullin	chriskmullin@eaton.com	1201 Wolf Street Syracuse 13208
Permitted Industrial User in Service Area	Feldmeier Equipment Inc.	Changes to Metro Permit could impact Industrial User Permits	Ken Osborne	kosborne@feldmeier.com	6715 Robert Feldmeier Pkwy. Syracuse 13211
Permitted Industrial User in Service Area	G. C. Hanford	Changes to Metro Permit could impact Industrial User Permits	William Snook	WSnook@hanford.com	304 Oneida Street Syracuse 13201
Permitted Industrial User in Service Area	Honeywell Int.	Changes to Metro Permit could impact Industrial User Permits	Shane Blauvelt	shane.blauvelt@honeywell.com	301 Plainville Rd. Suite 330 Syracuse 13212
Permitted Industrial User in Service Area	Inficon	Changes to Metro Permit could impact Industrial User Permits	William Hoff	bill.hoff@inficon.com	2 Technology Place East Syracuse 13057
Permitted Industrial User in Service Area	Lotte Biologics USA LLC	Changes to Metro Permit could impact Industrial User Permits	Michael Hausladen	Michael.Hausladen@Lottebiologics.com	3551 Burnet Avenue East Syracuse 13057-4506
Permitted Industrial User in Service Area	Onsemi	Changes to Metro Permit could impact Industrial User Permits	Nichole Bucci	nichole.bucci@onsemi.com	50 Collamer Crossing Parkway East Syracuse 13057
Permitted Industrial User in Service Area	Pak Technologies Inc.	Changes to Metro Permit could impact Industrial User Permits	Karen Goodson	kgoodson@paktech.com	935 East Hiawatha Blvd. Syracuse 13208
Permitted Industrial User in Service Area	Royal Adhesives APD	Changes to Metro Permit could impact Industrial User Permits	Sydney Baglio	sydney.baglio@hbfuller.com]	3584 Walters Road Syracuse 13209
Permitted Industrial User in Service Area	Sandy's Bumper Mart	Changes to Metro Permit could impact Industrial User Permits	Sandor Bozo	(315) 472-8149	120 Wall Street Syracuse 13204-2182
Permitted Industrial User in Service Area	Solvents & Petroleum Service, Inc.	Changes to Metro Permit could impact Industrial User Permits	Chris Bergstrom	chris.bergstrom@solventsandpetroleum.com	1405 Brewerton Road Syracuse 13208
Permitted Industrial User in Service Area	Steri-Pharma, LLC	Changes to Metro Permit could impact Industrial User Permits	Kevin Hernandez	khernandez@steri-pharma.com	429 South West Street Syracuse 13202

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			Name	email	Address
Permitted Industrial User in Service Area	Syracuse Hancock International Airport	Changes to Metro Permit could impact Industrial User Permits	Mark Vilcek	m.vilcek@aeromag2000.com	1000 Colonel Eileen Collins Boulevard Syracuse 13212
Permitted Industrial User in Service Area	Teamwork Coatings, Inc.	Changes to Metro Permit could impact Industrial User Permits	Gary Campbell	tc.customer.service@teamworkcoatings.com	116 Granger Street Syracuse 13202
Permitted Industrial User in Service Area	Terrells Potato Chip Co.	Changes to Metro Permit could impact Industrial User Permits	Jack Terrell	jterrell@crispymaid.com	218 Midler Park Drive Syracuse 13206
Permitted Industrial User in Service Area	Town of Salina Landfill	Changes to Metro Permit could impact Industrial User Permits	Tom Bullard	salinapretreatmentplant@gmail.com	201 School Road Room 112 Liverpool 13088
Permitted Industrial User in Service Area	TTM Technologies	Changes to Metro Permit could impact Industrial User Permits	Chris Taylor	chris.taylor@ttmtech.com	6635 Kirkville Road East Syracuse 13057
Permitted Industrial User in Service Area	TTM Technologies, Inc.	Changes to Metro Permit could impact Industrial User Permits	Ryan Yale	Ryan.Yale@ttmtech.com	6457 Fly Road East Syracuse 13057
Permitted Industrial User in Service Area	Unifirst Corporation	Changes to Metro Permit could impact Industrial User Permits	Brian Musachio	brian_musachio@unifirst.com	113 7th North Street Liverpool 13088
Permitted Industrial User in Service Area	Upstate Farms Dairy, LLC	Changes to Metro Permit could impact Industrial User Permits	Sarah Socha	(315) 314-6500	240 Oneida Street Syracuse 13202
Permitted Industrial User in Service Area	Vestis Services, LLC	Changes to Metro Permit could impact Industrial User Permits	Anthony Nicotera	(315) 434-9270	3909 New Court Ave. Syracuse 13206
Permitted Industrial User in Service Area	WestRock - Southern Container LLC	Changes to Metro Permit could impact Industrial User Permits	Kevin Lee	kevin.lee@smurfitwestrock.com	100 Southern Drive Camillus 13031
Permitted Industrial User in Service Area	WestRock-Solvay, LLC	Changes to Metro Permit could impact Industrial User Permits	Scott Tingle	(315) 484-9050	53 Industrial Drive Syracuse 13204

APPENDIX B
Fact Sheet
(English)

Metropolitan Syracuse WWTP SPDES Permit Modification Fact Sheet

- **Project:** Municipal SPDES – Surface Discharge Permit Modification -CSO Outfall Relocation
- **Applicant:** Onondaga County - Department of Water Environment Protection
- **Facility:** Metropolitan Syracuse WWTP 650 Hiawatha Blvd W Syracuse, NY 13204
- **NYSDEC Application Number:** 7-3115-00113/00001
- **A Public Participation Plan (PPP) has been developed in accordance with NYSDEC Commissioner Policy 29, Environmental Justice and Permitting (CP-29)**

What is the Proposed Project?

The Proposed Project will relocate two Onondaga County-owned Combined Sewer Outfall (CSO) and their associated trunk sewers due to conflicts with proposed highway infrastructure related to the I-81 construction project. To implement the proposed project, Onondaga County - Department of Water Environment Protection (OCDWEP) has submitted a permit application to NYSDEC requesting a modification to its existing SPDES permit to reflect the upcoming relocation of these outfalls. The purpose of this fact sheet is to inform the public about this proposed project and to involve the community during the NYSDEC permit application review process.

Why does Onondaga County Department of Water Environment Protection need to relocate two CSO outfalls?

Included in the I-81 Viaduct Project is the relocation of two County-owned CSO outfalls and their associated trunk sewers due to conflicts with the proposed highway infrastructure. CSO outfalls 020, 021, and their associated trunk sewers are currently located beneath I-690 and are not readily accessible for County maintenance without significant and multi-agency coordinated traffic control planning.

The two trunk sewers will be relocated northward outside of the I-690 highway footprint and then combined into one larger diameter pipe with a single new CSO outfall to Onondaga Creek. By combining the two sewers into one pipe with a single CSO outfall, conflicts with the planned highway infrastructure are resolved and significant environmental and maintenance benefits will be realized.

The purpose of this project is to eliminate conflicts with the proposed highway infrastructure, improve County access for maintenance of sewer infrastructure and mitigate over 20 million gallons of CSO discharge to Onondaga Creek in the average rainfall year.

How might the project affect the surrounding community?

Over 20 million gallons of CSO discharge to Onondaga Creek in the average rainfall year will be mitigated via in-line storage in large diameter pipes. This will result in a significant reduction in bacteria discharge to Onondaga Creek compared to pre-construction conditions during heavy rain events. The cost of this work is covered by NYSDOT under the I-81 Viaduct Project budget.

In response to the Applicant applying for a modified SPDES permit, the NYSDEC conducted a full technical review of the existing permit. NYSDEC has indicated that additional significant changes will be included in the draft permit based on their technical review that are in addition to the Applicant's

permit modification request. All permit changes will be detailed in the draft permit and fact sheet that will be issued by NYSDEC for public comment. The most significant changes include:

- New limits for total dissolved solids (TDS) and nitrite (NO₂). A compliance schedule has been established to meet these requirements.
- A treatability study will need to be conducted and submitted to NYSDEC for nitrite.
- Applicant will be required to develop and implement a TDS minimization plan.
- New action levels for PFOA and PFOS and monitoring requirements for an additional 38 per- and polyfluoroalkyl substances (PFAS).
- Applicant will be required to develop and implement a toxicity track down study to meet more stringent effluent limitations/action levels.
- More stringent limitations and monitoring requirements have been established for bypass effluents.

How can I participate in the permit review process?

- Ask questions, express concerns, provide input or submit by project contact person identified below.
- Draft SPDES permits are announced in the Environmental Notice Bulletin (<https://dec.ny.gov/news/environmental-notice-bulletin>) during the public comment period. The draft SPDES permits are posted on the DEC website (<https://extapps.dec.ny.gov/fs/projects/draftpermits/>) within the Region 7 Draft SPDES Permits folder, listed in order by facility SPDES number (NY0027081). For further information, please go to <https://dec.ny.gov/regulatory/permits-licenses/wastewater-stormwater-water-withdrawal/spdes-permit-program>.

Where can I get more information about the proposed project?

- Visit the online document repository at: <https://onondaga.gov/wep/public-review-documents/> to obtain application materials, relevant documents, and information about the project.
- Contact Christina M. Fadden by phone at: 315-4350-2260 ext. 338, by email at: ChristinaFadden@onondaga.gov or in writing at: 650 Hiawatha Blvd W, Syracuse, NY 13204 for information on the project or to find out about the status of the permit application and public comment period.

Who is responsible for reviewing the Permit Application?

- NYSDEC Region 7 Headquarters, 5786 Widewaters Parkway, Syracuse, NY 13214, is responsible for reviewing and issuing the required permits. Tel: (315) 426-7438; email: DEP.R7@dec.ny.gov