

Onondaga County Legislature

TIMOTHY T. BURTIS Chairman

TAMMY BARBER Deputy Clerk

401 Montgomery Street • Court House • Room 407 • Syracuse, New York 13202 Phone: 315.435.2070 • onondagacountylegislature@ongov.net • <u>www.ongov.net/legislature</u>

WAYS & MEANS COMMITTEE MINUTES – JUNE 24, 2025 COLLEEN A. GUNNIP, CHAIR

MEMBERS PRESENT: Mr. May, Ms. Abbott, Mr. Romeo, Mr. Knapp, Mr. Garland, Ms. Hernandez ALSO ATTENDING: Chairman Burtis, Ms. Cody, Mr. Olson; also see attached

Chair Gunnip called the meeting to order at 10:37 a.m., and the previous meeting's minutes were approved.

1. PROBATION: Ann Rooney, Deputy County Executive Human Services

a. Personnel Resolution (Sponsored by Mr. Olson)

Purpose: For Onondaga County Probation Department to create a new position of Senior Probation Officer to coordinate the School Based Threat Assessment and Management Strategy Team.

Objective/Work Plan: This position will be created to manage and coordinate the CNY Threat Assessment Management and Strategy Team. This will include coordinating with law enforcement, schools, mental health agencies and other stakeholders on the county's threat assessment process, and to assess referred cases and strategize interventions to prevent incidents involving threats of mass harm. This position will also continue to supervise a caseload of individuals under probation supervision and will be assigned additional department functions as appropriate.

Funding Source: New York State Division of Criminal Justice Services

Budget: \$115,000

- Part of DCJS Grant position will be created using those funds
- It will be for coordinating all school threat activities in partnership with Sheriff and other law enforcement agencies
- If the grant money is not an annual appropriation from the state, it will be funded through Raise the Age (RTA)
- It is used for school threats anyone accused of a crime related to a school threat
- Probation Officer will follow those cases all the way through

A motion was made by Ms. Hernandez, seconded by Ms. Abbott, to approve this item. Passed unanimously; MOTION CARRIED.

- 2. PARKS & RECREATION: Brian Kelley, Commissioner
 - a. Amending the 2025 County Budget to Provide Additional Funding for the Future Needs of the Onondaga County Veterans Memorial Cemetery (\$208,759.76) (Sponsored by Ms. Cody)

In the event that there is additional burial refunds, there is a separate account to facilitate those refunds.

Vehicle/Equipment Requested:

ExMark 144" Mower - \$70,000.00

- ► Replaces Three John Deere Frontliner Mowers (2003,2013,2013)
- ▶ Due to use and age, the current mowers have reached the end of their useful life.

- ► The cost of repairs needed exceed the value of the mowers.
- ► Some parts needed are no longer available/made.
- ▶ 144" Mower: Purchasing a 144" Exmark mower for the Veterans & Loomis Hill Cemeteries is crucial for maintaining the vast and meticulously groomed grounds with efficiency and precision. The cemetery spans a large area, requiring extensive mowing to keep the landscape in pristine condition, befitting the honor and respect owed to the veterans interred there.
- ► The 144" mower, with its substantial cutting width, would significantly reduce mowing time, allowing maintenance staff to cover more ground quickly and with fewer passes. This increased efficiency would not only save on labor costs but also minimize equipment wear and fuel consumption.
- ▶ Additionally, the Exmark mower's superior cutting capabilities ensure a uniform, high-quality appearance, preserving the dignified and serene atmosphere of the cemetery. Investing in this equipment is essential to uphold the high standards of care and respect deserved by the veterans and their families.
- ▶ Primary Job Functions: This unit is twice the width of our standard mowers and will cut the time needed to mow both cemeteries, completed twice a week, in half.

2025 Ford F450 Dump Truck - \$75,000.00

- ➤ Replaces 2011 Ford F450 Dump Truck; Vehicle # 7011; Mileage 16,280
- ► Since 2021, out of service for 232 days
- ► Since 2021, repair costs has been \$10,666,41
- Due to use, the current vehicle is rusting and falling apart. In addition, the vehicle is showing overall wear and tear due to the daily use hauling soil, rocks, spoils, and other items in the grave digging/filling process.
- ▶ Dump Truck: Replacing the Veterans Cemetery's existing one-ton pickup truck with a new one-ton pickup is a necessary investment for Cemetery operations for a number of reasons, the most important being our commitment to providing the highest standards of care for our veterans' final resting place.
- ▶ The current vehicle has served its purpose for a number of years, resulting in increased maintenance costs and decreased reliability, which hinders our ability to efficiently carry out essential tasks such as transporting equipment, maintaining the grounds, and assisting with burials. The biggest issue being the deteriorating dump bed, which is crucial for moving of materials in the grave digging process.
- ► Current models offer improved fuel efficiency and reduced emissions, aligning with our commitment to environmental sustainability.
- ▶ Primary job functions include: Assisting with burials, maintaining the grounds, snow plowing, and transporting heavy materials and equipment.

Kubota SCL 1000 with bucket, auger, and forks - \$40,000.00

- ► Replaces 2x John Deere Tractors (Age unknown) and rental of various pieces of equipment.
- ▶ The purchase of a Kubota SCL 1000 with auger and forks for the Onondaga County Veterans Cemetery is a practical and efficient replacement for two aging tractors currently in use.
- ► This compact, trackdriven machine offers enhanced versatility and maneuverability, allowing staff to safely move multiple heavy marker stones (120 lbs per stone) and efficiently bore holes for cremation burials.
- ► Its compact size and precision controls will also allow better access to tight spaces between graves, which is especially important for maintaining and positioning second interments within existing plots.
- ► The rubber tracks distribute weight more evenly than traditional tires, significantly reducing damage to the cemetery grounds—an important consideration in preserving the dignity and appearance of the site.
- ▶ Additionally, compatible implements such as a soil conditioner or tree stump grinder could be rented as needed, offering cost savings over renting separate or larger skid loader systems.
- ► The SCL 1000's multi-functional capabilities will streamline operations, reduce manual labor, and support the respectful maintenance of this honored space.
- ▶ Primary Job functions will include: Assisting with burials, cremation burials, maintaining the grounds
- Confirmed that all refunds have come back for burials, and there is a separate account to facilitate any other refunds
- Equipment will make it so maintenance will be more efficient, quicker and handle wet conditions easier
- This exhausts the fund and any equipment requests going forward will be in the budget

A motion was made by Ms. Abbott, seconded by Mr. May, to approve this item. Passed unanimously; MOTION CARRIED.

3. WATER ENVIRONMENT PROTECTION: Shannon Harty, Commissioner

a. Authorizing the Execution of a Consent Order Relative to the Settlement of an Enforcement Action Brought by the New York State Department of Environmental Conservation (\$140,000) (Sponsored by Ms. Abbott)

Purpose:

The purpose is to formalize a Order on Consent between the New York State Department of Environmental Conservation (DEC) and Onondaga County. It addresses multiple sanitary sewer overflow (SSO) violations that occurred from the Freeman Trunk Sewer system, which discharged untreated wastewater into Onondaga Lake. The order requires Onondaga County to acknowledge the violations, pay penalties, fund an environmental project, and implement both short- and long-term corrective measures to bring the system into compliance with environmental regulations.

Summary:

Onondaga County owns and operates the Syracuse Metropolitan Wastewater Treatment Plant and its associated sewer system. Between June 2024 and April 2025, 75,000 gallons of untreated wastewater were discharged from manholes into Onondaga Lake due to overflow events. These discharges violated the Environmental Conservation Law and specific sections of the NYCRR related to water pollution. NYSDEC has issued an Order on Consent which imposes:

- A civil penalty of \$100,000, of which \$10,000 is immediately payable and \$90,000 is suspended contingent on compliance.
- An Environmental Benefit Project (EBP) worth \$40,000 to fund watershed remediation via the Central New York Regional Planning and Development Board.
- Implementation of Short-Term measures to mitigate SSOs
- Implementation of Long-Term measures to address hydraulic capacity constraints in the Freeman Ave Trunk sewer
- Monthly reporting obligations.

Fiscal Impact:

Immediate financial obligations:

- \$10,000 civil penalty payable upon execution of the Order
- \$40,000 Environmental Benefit Project payment to CNYRPB

Potential liabilities:

• \$90,000 suspended penalty that becomes payable if Onondaga County fails to comply with any part of the Order.

Future Obligations:

- Implementation of Short-Term measures Cost TBD, Funded out of existing Trunk Sewer Capital Project
- Implementation of Long-Term measures to be included in future Capital Improvement Project request
- Related to trunk sewer overflow at Freeman Ave trunk sewer (from Village of Solvay towards West Side Pump Station to Metro WWTP)
- Summer 2024, Chemtrade notified WEP of a manhole overflowing in their parking lot sanitary waste and debris
- WEP investigated and found capacity restriction in downstream trunk sewer owned by county
- Met with state and adjacent property owners for intermediate solution of bolting down manhole covers
- When bolt manhole covers, it will pressurize system have to come up with solution to pump those sanitary customers into sanitary sewer
- Need to upsize the downstream trunk sewer to ensure capacity for full range of flows in dry and wet weather
- Working with DEC to negotiate agreement to establish how WEP will do this
- Complex project that will take time
- \$100K penalty, suspending \$90K so only \$10K payable, with addition of \$40K environmental benefit project for Tully mudboils
- Will be back at a later date for larger scale capital improvements to be implemented after engineering studies

Questions/Comments from the committee:

- This is the second time giving money to Tully Mudboils; is the county getting anywhere with these?
 - o WEP:
 - Under Ley Creek, also gave funding to CNY Regional Planning and Development

- WEP typically pays that, and it is a project done in conjunction with DEC
- o Law:
 - Project run through Office of Environment
 - Will follow up with Director to get an answer
 - It is ongoing, no great solutions, but there are feasibility studies and planning
- o WEP:
 - The system is 2,000 miles of sewers with 40,000+ manholes; this will likely happen again
- Will there be additional fines from the DEC if it happens again?
 - O WEP:
 - Under this agreement, the overflow will continue until WEP bolts down the manholes
 - Installed cellular based monitoring to know when it is happening
 - Monitoring and measuring to understand how frequently and how much is happening
 - Hopefully will bolt next summer
 - What is keeping WEP from bolting now, is that WEP has to design pump stations for Chemtrade and the adjacent properties
 - DEC has provided some regulatory reporting relief current regulations say WEP has to write a report within 5 days of an incident; DEC is allowing WEP to provide reporting on a monthly basis under this agreement
- Is there an estimate on what the ultimate cost of this will be?
 - o WEP:
 - Do not know
 - When talking about a pump station, it is a couple hundred thousand dollars for the intermediate
 - Will not know the long-term until getting an engineer to do hydraulic studies and calculations
 - o Law:
 - County will be negotiating operation and maintenance costs with owners, as it is a multifaceted problem
- Clarify scope and pump station capacity
 - o These are little pump stations seen on a property or residential home; "grinder pumps"
 - o Nothing like what is being built for White Pine
- When WEP bolts down the covers and adds pump stations, is there a worry about the pressure in the system?
 - o No, not talking about super high pressure; talking about a couple inches
 - o It is a low spot with high ground upstream and downstream; Chemtrade is in a bowl and sewers are shallow
 - o When the sewer backs up, it comes up about an inch or two out of the manhole
 - o These are gravity sewers that can handle a lot more

A motion was made by Mr. May, seconded by Mr. Knapp, to approve this item. Passed unanimously; MOTION CARRIED.

4. COMMUNITY DEVELOPMENT: Marty Skahen, Director

a. Authorizing the Onondaga County Executive to File the 2025 Action Plan for the Community Development Block Grant, Home Grant and Emergency Solutions Grant Programs (\$3,219,764) (Sponsored by Mr. Knapp)

Purpose: Authorize and adopt the 2025 Action Plan which serves as the application to HUD for 3 entitlement grants: Community Development Block Grant, Home Grant, and Emergency Solutions Grant. The Action Plan has been reviewed and approved by the CD Steering Committee.

Objective/Work Plan: To obtain our "base funding" from HUD. The total application amount is \$3,219,764.

Funding Source: Federal funding from the U.S. Dept of Housing & Urban Development.

Budget:

COMMUNITY DEVELOPMENT GRANT		2024	2025	
County		\$1,957,700	\$1,967,135	
Clay		\$303,603	\$305,268	
Cinj		4000,000	4000,200	
Total Grant		\$2,261,303	\$2,272,403	
Reprogrammed		, , , , , , , , ,	, , , ,	
Balances				
Program Income		\$107,310	\$100,000	
Total Available		 \$2,368,613	\$2,372,403	\$3,790
	Capital Projects	\$889,907	\$908,046	
	Housing Rehabilitation	\$241,445	\$254,876	
	Housing Rehab (Prog			
	Income)	\$ <u>-</u>	\$ -	
	Commercial Rehabilitation	\$150,000	\$150,000	
	Rehab Delivery	\$450,000	\$450,000	
	Administration	\$452,261	\$454,481	
	Housing Counseling	\$5,000	\$5,000	
	Fair Housing	\$80,000	\$50,000	
	Program Income	\$100,000	\$100,000	
	Contingency	\$ -	\$ -	
	Total	\$2,368,613	\$2,372,403	
HOME GRANT		\$633,131	\$673,565	\$40,434
	Housing Rehabilitation	\$474,848	\$505,174	
	Home Ownership Subsidies			
	Non-Profit Housing Activities	\$94,970	\$101,035	
	Administration	\$63,313	\$67,357	
	Total	\$633,131	\$673,565	
EMERGENCY SOLUTIONS GRANT		\$172,486	\$173,796	\$1,310
	Administration	\$12,936	\$13,035	
	Projects	\$159,550	\$160,761	
	Total	\$172,486	\$173,796	
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Grand Total		\$3,174,230	\$3,219,764	\$45,534

Emergency Solutions Grant details attached.

- Action plan was reviewed and approved by Steering Committee
- Funding stayed flat for all three grants
- 18 municipalities applied awarded ask from everyone
- \$5,000 for Arise and \$50K for CNY Fair Housing
- Awards for Emergency Services Grant were not what was applied for, as there is only \$170K
- Got guidance on Emergency Services Grant from a small group that understands what needs to be done

Questions/Comments from the committee:

- Municipalities are doing substantial local matches with the award and are benefiting from effort and collaboration provided to ensure applications are on track
- Please confirm that the city receives its own money to do this process
 - o Yes, the city receives a larger amount

- How does the match get calculated?
 - o Municipalities have to put in a minimum of 25% based on what was applied for
 - o i.e. DeWitt is doing a major sidewalk project using state grant and this money to get them over the finish line
 - Taking sidewalks from Thompson Rd. to Jewish Community Center
 - Few years ago, Community Development helped fund the sidewalks from Erie Blvd. to Thompson Rd.
- Please do a quick update on the Veterans Shape Up program
 - o Currently people are on a wait list as the funding has been expended
 - o In the process of doing the work
 - o In 2022, County Executive put \$1M in budget for program
 - o In 2024, the Legislature put \$77K in
 - o Money has been allocated completed 49 jobs for \$950K
 - O Have 9 jobs under contract at various stages to be completed this year
- Will there be more funding for this in the 2026 budget?
 - Not sure
 - o Currently have 9 on a wait list; a couple have tried going through regular Shape Up
 - o Shape Up requirement is 62 or older; Veterans Shape Up has no age requirement

A motion was made by Mr. Knapp, seconded by Ms. Hernandez, to approve this item. Passed unanimously; MOTION CARRIED.

- 5. **HEALTH:** Rebecca Shultz, Director of Community Health
 - a. Amending the 2025 Onondaga County Budget to Accept Grant Funds from the New York State Department of Agriculture and Markets (\$5,000,000) (Sponsored by Dr. Kelly)

Purpose: To accept a grant award from the New York State Department of Agriculture and Markets to develop infrastructure that expands local capacity for farm-to-school opportunities in partnership with the CNY Regional Market.

Background: The Onondaga County Health Department is requesting to accept \$5 million over 5 years from the NYS Department of Agriculture & Markets. This successful grant application was developed and submitted by Onondaga County, along with partners from the Regional Market, Cornell Cooperative Extension, and the Syracuse City School District. The funds will be used to develop a food venture center at the Regional Market that expands capacity for aggregating, processing, and distributing locally grown food to supply school meal programs throughout the CNY region. This project offers significant cross-sector community benefits. Through the aggregation of product, small and mid-size farms in the region will have new access to the school food market. School food programs will have more options for meeting quotas to incorporate local food items into their menus at more competitive prices, and local students will benefit from eating fresh local foods and learning about the local food system. In addition, a new commercial kitchen space at the facility will allow for training and development programs to support a robust and innovative food systems workforce.

Budget Impacts: The Onondaga County Health Department will receive \$5 million during the funding period of 3/15/2025-3/14/2030. The department will utilize the county's procurement process to secure the budgeted equipment and supplies. There is no anticipated financial impact to the County for this project.

• Health:

- o Across sector benefit for community agricultural, education and a component for workforce development
- o Will have a commercial kitchen to help train the next generation of food service workers
- o Project primarily focused on school food infrastructure development with potential for expansion to other institutional food service operations

Questions/Comments from the committee:

- What would be the start date?
 - o Typical state fashion, contract was supposed to start March 15th this year
 - o Health Department was notified in May that they were awarded
 - Waiting on contract for review and signature

- Where is this going, and how does it fit the broader picture?
 - o Majority of budget will be for equipment
 - o Some funds for scoping development, architectural work, and legal services to get off the ground
 - o Bulk is physically outfitting the space to allow for processing products and storing products
 - o Lack of dry and cold storage at the facility
 - o Will be able to implement quick freezing line
 - o i.e. Carrot coins small farms that harvest carrots can combine their carrots with other farm's carrots; they will be washed, peeled and diced at the facility, then quickly frozen and stored until distribution to schools
 - o Been challenging to have smaller farms access this market due to lack of infrastructure; this will work much better

What building?

- o When wrote the application, unsure if the other funding would come through had different plans in mind
- O This being a standalone project, the market is determining the best site to bring this to fruition with future plans
- When does the Health Department expect to find out?
 - o Expect to have more finalized plan by late summer or early fall
- Do all school districts participate?
 - o For this, about 9 districts signed on and provided letters of support saying they had interest in working on this
 - o Potential to bring on every district; especially when showing success
 - This is a regional project, so any district in the CNY region can participate
- Is Onondaga County one of the first counties to do this?
 - Yes; state will fund each region over 5 years; year two, Onondaga and Long Island region were funded
 - o All projects are slightly different; they have to focus on improving access to local foods in school programs
 - o This project is focused on infrastructure development
- Cooking component is very good; please let the committee know when it starts
 - o There could be an opportunity to enhance education in schools with food systems
 - o Helping everyone understand where the food comes from, and how it gets from the farm to school lunch trays

A motion was made by Mr. Knapp, seconded by Ms. Hernandez, to approve this item. Passed unanimously; MOTION CARRIED.

6. PERSONNEL: Carl Hummel, Commissioner

a. Authorizing "Management Confidential Paid Time Off (MC-PTO)" for All Management Confidential Newly Hired Employees

TO: Colleen Gunnip, Chair, Way and Means Committee

FROM: Anne Marie Donohue, Deputy Commissioner, Department of Personnel

Carl Hummel, Commissioner, Department of Personnel

DATE: May 29, 2025 SUBJECT: MC-PTO

In recent years, Onondaga County has experienced significant challenges in recruiting qualified Management Confidential (MC) candidates. A recurring concern among applicants has been the limited amount of paid time off (PTO) available during the first year of employment. Many competitive employers in the public and private sectors offer more robust leave packages upon hire, making it increasingly difficult for the County to attract and retain top talent.

To address this issue, we would like to implement a policy to grant newly hired Management Confidential (MC) employees 5 days of paid time off (PTO) upon hire, available for use during their first year of employment. Any unused PTO will expire on the employee's fringe benefit date—the date on which their first annual accruals become available.

This was designed to:

- Enhance our competitiveness in the labor market
- Reflect evolving workforce expectations regarding work-life balance

• Support the successful onboarding and long-term retention of skilled professionals

This modest increase in initial PTO aligns with our strategic goals to build a high-performing workforce and ensures we remain an employer of choice in the region. We believe this change will yield long-term benefits in recruitment efficiency, employee satisfaction, and organizational performance.

Please let me know if you have any questions or would like additional information regarding this policy update.

- Currently MCs can use vacation leave as accrued, but that is vacation leave that becomes available in the second year; so anything used in the first year, is time that cannot be used in the second year
- This resolution will provide for 5 days of PTO in first year of employment for MCs
- The five days are use it or lose it; if not using in first year, then lose balance; will gain vacation for second year
- Does not change Resolution No. 181-2010 that gives the ability to borrow
- Small step in dealing with recruitment and retaining high quality employees

Ouestions/Comments from the committee:

- Is this necessary?
 - o In the current environment and the way the workforce views work-life balance, it is necessary
- What happens if someone comes on board and uses vacation, then leaves?
 - o PTO does not cash out and has no value; it is only for leave time
 - o If someone left within the year with PTO on the books, it would go away
 - o It also goes away when they start their second year
 - o In the second year, they would use their normal accruals of vacation, personal, etc.

A motion was made by Mr. May, seconded by Mr. Knapp, to approve this item.

- Had people mention in the past that this was a concern
 - o Has been a barrier and a reason people turn down employment with county
- Will there be any issues between this and the collective bargaining unit?
 - o No, this is just for MCs
 - o This would have to be bargained for with unions, and they have with some
 - o Plan to eventually introduce this overtime, but that depends on what the unions want
 - o Unions are not obligated to accept it and may want something else

A vote was taken on the item. *Passed unanimously; MOTION CARRIED*.

- 7. **LAW:** Ben Yaus, First County
 - a. Settlement of an Auto Accident Claim to Farmers Casualty Insurance Company
 - b. Settlement of Wright v County of Onondaga (Index No. 006123/2022)

Mr. Yaus stated for the record, "Legislators, there are two resolutions you are to consider concerning an auto accident claim settlement and a settlement of Wright v. the County of Onondaga, and I would therefore recommend such be discussed in Executive Session."

Mr. May made a motion, seconded by Mr. Knapp, to go into executive session for the purpose of discussing an auto accident claim, and Wright v. Onondaga County. Passed unanimously; MOTION CARRIED.

Mr. May made a motion, seconded by Mr. Knapp, to leave executive session. Passed unanimously; MOTION CARRIED.

Chair Gunnip stated for the record that no motions or actions were taken during executive session.

The meeting was adjourned at 11:30 a.m.

Respectfully submitted,

JAMIE McNAMARA, Clerk Onondaga County Legislature

ATTENDANCE

COMMITTEE: WAYS & MEANS COMMITTEE

DATE: JUNE 24, 2025

NAME (Please Print)	DEPARTMENT/AGENCY				
SHANNON YMLTY	OCPWGP				
Rebuce Shulth	OCHD				
Mary Stale	CD				
Melisse Colombo	Fin - Ops				
Strena Sharpe	Gn Ops				
John DeSontis	Leg				
Jim Bube	Leg.				
Darcie Lesniale	Leg.				
Ethan La Montagne	Leg.				
In Frateschi	Leg.				
Ben Yaw	Law				
Jason Dear	France				
Krist Sniles	Brance				
Brian Donnelly	CE.				
Ann Rooney	CĒ,				
Cydney Johnson	CE.				

Attachment - Emergency Services Grant Detail

Organization	Project Name	HUD Category	Description	Use of funds	2024 Award	2025 Request	2025 Award	Match	Project Total	Source of Match
Housing Visions	Homelessness prevention program	Homeless Prevention	DFA a for individuals facing homelessness	Direct Assistance	0	\$65,000	\$19,000	\$19,000.00	\$38,000	ESSHI
Catholic Charities	Housing Services Relocation Program	Homeless Prevention	Relocation/stabilization of indiv and families facing eviction or imminent homelessness	Staff; Direct Assistance	\$50,853	\$67,000	\$52,064	\$52,064	\$104,128	Supportive Services to Veteran Families Program
Chadwick Residence	Chadwick Residence	Transitional	Shelter operations women& children, case work, life skills	Equipment, maintenance, utilities	\$46,000	\$58,000	\$46,000	\$46,000	\$92,000	NYSSHP
Liberty Resources	DePalmer House	Emergency Shelter	Shelter for homeless persons living with HIV/AIDS	Emergency Shelter case menager and fringe costs for .5FTE	\$28,697	\$46,609	\$28,697	\$28,697	\$57,394	HOPWA Contract 100% match
Rescue Mission	HIS Team: Street outreach	Street Outreach	Street outreach to homeless indiv living in places unfir for human habitation	Salaries/fringe, van expenses	\$15,000	\$15,000	\$15,000	\$15,000	\$30,000	DSS, Thrifty Shopper Donations
Salvation Army	Barnabas Shelter	Emergency Shelter	Provide beds for homeless young adults ages 18-24	Salaries/fringe, utilities, food	\$19,000	\$19,000	\$0	\$0	\$0	NYS Child/Family Svc/Untied Way
					\$159,550	\$270,609	\$160,761	\$160,761	\$321,522	